Public Document Pack

PETERBOROUGH CITY COUNCIL

STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE

THURSDAY 10 SEPTEMBER 2009
7.00 PM

AGENDA

Page No

1. Apologies for Absence

2. Declarations of Interest and Whipping Declarations

At this point Members must declare whether they have an interest, whether personal or prejudicial, in any of the items on the agenda. Members must also declare if they are subject to their party group whip in relation to any items under consideration.

3. Minutes of Meeting held on 23 July 2009 **1 - 6**

4. Response to Recommendations made by the Committee **7 - 8**

5. Call In of any Cabinet, Cabinet Member or Key Officer Decisions

The decision notice for each decision will bear the date on which it is published and will specify that the decision may then be implemented on the expiry of 3 working days after the publication of the decision (not including the date of publication), unless a request for call-in of the decision is received from any two Members of a Scrutiny Committee or Scrutiny Commissions.. If a request for call-in of a decision is received, implementation of the decision remains suspended for consideration by the relevant Scrutiny Committee or Commission.

6. Progress Report on Delivery of Local Area Agreement Priority **9 - 14**

7. Cultural and Leisure Trust **15 - 18**

CRIME AND DISORDER SCRUTINY COMMITTEE

For items 8 and 9 the Strong and Supportive Communities Scrutiny Committee will be acting as the Council's designated Crime and Disorder Scrutiny Committee.

8. Domestic Violence and Sexual Violence **19 - 30**

9. Youth Crime Prevention in Peterborough **31 - 36**

10. Forward Plan of Key Decisions **37 - 52**

To consider the latest version of the Forward Plan

11. Work Programme **53 - 56**

To agree the current work programme and discuss future items

12. Date of Next Meeting

19 November 2009

There is an induction hearing loop system available in all meeting rooms. Some of the systems are infra-red operated, if you wish to use this system then please contact Paulina Ford on 01733 452508 as soon as possible.

Emergency Evacuation Procedure – Outside Normal Office Hours

In the event of the fire alarm sounding all persons should vacate the building by way of the nearest escape route and proceed directly to the assembly point in front of the Cathedral. The duty Beadle will assume overall control during any evacuation, however in the unlikely event the Beadle is unavailable, this responsibility will be assumed by the Committee Chair.

Committee Members:

Councillors: M Todd (Chairman), S Day (Vice-Chairman), M Collins, M Fletcher, J R Fox and N Sandford

Substitutes: Councillors: D Over, B Saltmarsh and W Trueman

Further information about this meeting can be obtained from Paulina Ford on telephone 01733 452508 or by email – paulina.ford@peterborough.gov.uk

PETERBOROUGH CITY COUNCIL

MINUTES OF A MEETING OF THE STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY PANEL HELD IN THE BOURGES & VIERSEN ROOMS, TOWN HALL, PETERBOROUGH

23 JULY 2009

Present:	Councillors Todd (Chairman), S Day (Vice Chair), Fletcher, John Fox, and Sandford	
Also present:	DCI D Wass	Cambridgeshire Constabulary
	DCI G Goose	Cambridgeshire Constabulary
Officers in Attendance:	Julie Rivett	Neighbourhoods and Community Engagement Strategic Manager
	Christine Graham	Safer Peterborough Partnership Manager
	Paulina Ford	Performance Scrutiny and Research Officer
	Emma Black	Head of Legal Litigation
	Amy Brown	Solicitor

1. Apologies

An apology had been received from Cllr S Goldspink.

2. Declarations

There were no declarations of interest.

3. Minutes of the meeting held on 25 March 2009

The minutes of the Community Development Scrutiny Panel meeting held on 25 March 2009 were approved as an accurate record.

The Committee requested that a further update on the Homelessness Strategy 2008-2011 be brought back to the committee at a future date. The Committee also requested an information update on the recent Peterborough Festival 2009.

4. Call In of any Cabinet, Cabinet Member or Key Officer Decisions

There were no requests for Call-in to consider.

5. Change to items on the Agenda

It was agreed that item 6 on the agenda Domestic Abuse be deferred until the next meeting in September as the officer due to present the report was unavailable.

6. Serious Acquisitive Crime

A presentation on Serious Acquisitive Crime was given to the Committee by two Detective Chief Inspectors from the Cambridgeshire Constabulary. They advised that Peterborough was currently on the national radar as having too much crime. There was a small Police Force in Peterborough which meant that there was a need to prioritise areas of work and pay particular attention to certain areas of crime. Dwelling burglaries were one of the areas being concentrated on at this time.

An overview of serious acquisitive crime was given and the following information was noted:

- Peterborough was currently performing 14th out of the 15 most similar Crime and Disorder Reduction Partnerships.
- Serious Acquisitive Crime in June 2009 was down 18.1% compared to June 2008
- Dwelling Burglary continued to be a problem with a rise of 39.6% on the previous month.
- Vehicle Crime (Theft from Motor Vehicle (TFMV)) decreased by 39.8% on the previous month.
- Within the Peterborough Unitary Authority area there had been a decrease from 436 crimes in April 2009 to 353 crimes in June 2009
- The peak had been in January 2009 with 562 crimes

Operation Alert had targeted the 60 most known prolific offenders. The aims and objectives for Operation Alert were:

- The Northern Base Command Unit (NBCU) was responding to the continued high levels of dwelling burglaries.
- Since January 2008 over 600 arrests had been made for burglary and other linked offences.
- Analytical work was being undertaken to identify who the top 60 burglars were from those arrests.
- All officers were targeting these offenders: the 5 reactive shifts each have 12 offenders to “manage”; Neighbourhood Policing Teams (NPTs) have been made aware of offenders living in their areas; with the Priority Crime Team (PCT) adding additional attention to the Top 10 offenders.
- An effective media campaign and community safety advice programme was in place.

The results so far from Operation Alert had been that:

- Burglaries to date had decreased by 25% (from 198 burglaries between 1 – 22 June 2009 to 149 burglaries between 1 – 22 July 2009.
- 26 of the Top 60 Offenders had been arrested for a variety of crimes.
- 8 of the 26 had been arrested for burglary and a further 4 arrested for linked offences.
- However a large number of those arrested had been bailed so targeted activity around them continued.
- NPTs had raised awareness of how insecure windows and doors were exploited by burglars.

Integrated Offender Management was a programme which drew all the initiatives together to identify the most known offenders. This programme was good and was working well.

Approximately a third of the people going into prison had at some point been in care. Also a percentage were pupils that had been excluded from school, a percentage had only attained level 1 educational skills, 60% were long term unemployed and 44% had a long term hard drug problem who on average spent £100 a day on drugs. There was a prolific offender programme in place which looked at what was necessary to make them change their behaviour. The programme was being expanded to the next level of offenders. The

programme was about dealing with what caused them to offend for example if a child had been brought up with no parental guidance and had also probably been abused they might choose to take drugs to make them feel better.

Observations and questions were raised and discussed including:

- Why was it that prolific offenders who were caught often ended up back out on the street? The judicial system / courts had to offer the offender an option of a number of initiatives that they could take up. If they took up the offer of one of these initiatives e.g. a drug treatment programme then they would get a lesser sentence. This had been proved to reduce crime; however there were some cases that had not gone particularly well. If all the initiatives offered to offenders were shown not to have worked or the offender was not responding to them then they may ultimately go to prison. If there was a sentence of less than six months given then there were no long term initiatives put in place. The Integrated Offender Management programme targeted those people who got less than a six months sentence.
- Young people leaving school now seemed to have no purpose to their lives. Years ago young people went into apprenticeships but this now seems to be a national problem.
- It should be noted that the vast majority of children did not fall into crime. The education of children was important. Drugs education had changed through the Personal, Social and Health Education (PHSE) lessons and children were taught how to manage risks.
- Children grow up with different expectations than before. The move to neighbourhood management would assist with this.
- Can you give examples of where the Integrated Offender Management approach had been tried? Integrated Offender Management had been pioneered in six areas across the country. The Home Office were undertaking an evaluation of all the schemes and would report at the end of the year. They had proved to be successful and Bolton had run a very successful scheme on drug related crime.
- Was financial resourcing going to put a great strain on the police? There would come a point when funding had to be manoeuvred and there would have to be an adjustment of resources, however we were in a position to control this. A lot of work is undertaken to ensure man power distribution was allocated appropriately.
- Community policemen were constantly being diverted onto other things. Would this change if resources were moved? A commitment to neighbourhood management was definitely in place.
- How were you going to break the chain of siblings becoming criminals who were from families of prolific offenders? Work was currently being done to help these siblings.
- How was the Community Safety Partnership assisting the Police in preventing crime? We were working very closely with the Police and had a number of community safety officers. We employed a police officer as one of the community safety officers.
- How did the Community Safety Partnership assist in detecting crime? The Partnership did not actually detect crime; this was left to the police. The Partnership address other areas like providing intelligence.
- From a neighbourhood management perspective it was about helping to break the cycle of crime in neighbourhoods. For the first time it felt that we were all working together.
- It was no good doing police work if the neighbourhood was not managed well e.g. if it was dirty, had broken street lights and rubbish everywhere. This had got much better and the environment was being cleaned up in the areas where crime had been flourishing.
- Had Police Community Support Officers (PCSO's) replaced PC's? PCSO's were an additional resource for us and had not replaced PC's.
- When did most burglaries occur? They mostly occurred at night time but the biggest problem was insecure homes throughout the day.
- What intelligence was used to see where and how the proceeds of crime were being used? The intelligence on handlers was growing and being used. PCSO's provide a lot of intelligence.
- A lot of burglary and robbery was targeted at high value goods such as sat nav's, mobile phones and plasma TV's. Could we get shops to use 'smart watermark' on all their

goods? During the 'weeks of action' partnership officers had offered to smart water people's property.

- We heard tonight about treating the criminal but how were we going to take a step back to look at prevention and not just the cure. How could we help you and work together? All of the prevention work was potentially catered for in the Integrated Offender Management Programme. The Council could support the programme and support initiatives like the child intervention programme during its early stages.

ACTION AGREED

(i) That any future presentation be given to the committee in advance of the meeting to ensure they have had time to consider the detail.

(ii) That the committee be provided with further detailed statistical breakdown of facts and figures that were presented in the presentation given by the police officer on Serious Acquisitive Crime.

(iii) That the performance of NI 16 – Serious acquisitive crime rate - is reported to the committee on a monthly basis. Information to be submitted to the Scrutiny Officer for circulation to the Committee members.

RECOMMENDATIONS

(i) That in six months time Police Officers report back to the committee with an update on Operation Alert to assess its effectiveness. The report should include:

- Information on the objectives of Operation Alert, targets and performance.
- Examples of success and if any improvements can be made.

(ii) That in 12 months time Police Officers report back to the committee with an update on the Integrated Offender Management Programme to assess its effectiveness. The report should include:

- Information on the objectives of the Integrated Offender Management Programme, targets and performance.
- Examples of success and if any improvements can be made.

(iii) That a detailed report be presented to the committee at its meeting in September on the initiatives that are being taken across the Safer Peterborough Partnership to prevent young people who are at risk of becoming young offenders.

The above recommendations are linked to NI17 – serious acquisitive crime rate, which is in the Local Area Agreement under the priority of creating strong and supportive communities.

7. Forward Plan of Key Decisions

The Committee received the latest version of the Council's Forward Plan, containing key decisions that the Leader of the Council anticipated the Cabinet or individual Cabinet Members would make during the course of the following four months. Members were invited to comment on the Plan and, where appropriate, identify any relevant areas for inclusion in the Committee's work programme.

ACTION AGREED

The Committee noted the Forward Plan and agreed that an update on the Cultural Trust be bought to the Committee at its September meeting.

8. Work Programme

Members considered the Committee's Work Programme for 2009/2010 and discussed possible items for inclusion.

ACTION AGREED

The Committee agreed to include the following items in the 2009/2010 work programme

That a report be brought to the Committee at its 19th November meeting on the Sustainable Communities Act. To include:

- Why Peterborough City Council have not signed up to it yet.
- What are the implications of the Act for Peterborough City Council?
- What is being done to encourage community groups to get involved?

The Committee also requested that the following Cabinet Members attend the November meeting to give an update on their portfolios.

- Cabinet Member for Neighbourhoods, Housing and Community Development
- Deputy Leader and Cabinet Member for Environment Capital and Culture
- Cabinet Member for Regional and Business Engagement

The meeting began at 7.00 and ended at 8.55pm

CHAIRMAN

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STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE	Agenda Item No. 4
10 SEPTEMBER 2009	Public Report

Report of the Solicitor to the Council

Report Author – Paulina Ford, Performance, Scrutiny and Research Officer
Contact Details – (01733) 452508 or email paulina.ford@peterborough.gov.uk

RESPONSE TO RECOMMENDATIONS MADE BY THE COMMITTEE

1. PURPOSE

1.1 The purpose of this report is to inform the Committee of the responses to recommendations made at previous meetings.

2. RECOMMENDATIONS

2.1 That the Committee consider the responses to the recommendations made and agree how the implementation of the recommendations will be monitored.

3. BACKGROUND

3.1 During the Committee's meeting on 23 July 2009, a number of recommendations were made following consideration of a report on Serious Acquisitive Crime.

3.2 The recommendations were subsequently submitted to the Executive Director of Operations with a request that responses were received by the 28 August 2009.

3.3 A copy of the recommendations made and the responses are attached at Appendix 1.

4. KEY ISSUES

4.1 The Committee is asked to consider the responses and agree if, and how, the implementation of the recommendations will be monitored.

5. IMPLICATIONS

5.1 Any implications are contained within the individual responses to the recommendations.

6. BACKGROUND DOCUMENTS
Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985

Minutes of the meeting of the Strong and Supportive Communities Scrutiny Committee held on 23 July 2009.

7. APPENDICES

Appendix 1 – Recommendations and Responses Received.

STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE MEETING HELD ON 23 JULY 2009 **APPENDIX 1**

RECOMMENDATIONS FOR EXECUTIVE DIRECTOR - OPERATIONS

Item	Recommendations	Response
NI 16 Serious Acquisitive Crime	That in six months time Police Officers report back to the committee with an update on Operation Alert to assess its effectiveness. The report should include: ➢ Information on the objectives of Operation Alert, targets and performance. ➢ Examples of success and if any improvements can be made.	This has been agreed and tasked to Chief Inspector, Steve Welby to deliver at the appropriate time.
	That in 12 months time Police Officers report back to the committee with an update on the Integrated Offender Management Programme to assess its effectiveness. The report should include: ➢ Information on the objectives of the Integrated Offender Management Programme, targets and performance. ➢ Examples of success and if any improvements can be made.	This has been agreed and tasked to Chief Inspector, Steve Welby to deliver at the appropriate time.
	That a detailed report be presented to the committee at its meeting in September on the inititiatives that are being taken across the Safer Peterborough Partnership to prevent young people who are at risk of becoming young offenders.	This is a report that features on the agenda in September and will be delivered by Bob Footer, Head of Youth Offending Service.

STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE	Agenda Item No. 6
10 SEPTEMBER 2009	Public Report

Report of the Executive Director of Operations

Report Author – Adrian Chapman
Contact Details – 863887

PROGRESS REPORT ON DELIVERY OF LOCAL AREA AGREEMENT PRIORITY

1. PURPOSE

This report is presented to the Strong and Supportive Communities Scrutiny Committee to update Members on performance of relevant outcomes contained in the Local Area Agreement, and to allow Members the opportunity to scrutinise and challenge performance where necessary.

2. RECOMMENDATIONS

Members are asked to comment upon performance, to provide challenge where necessary and to suggest ideas and initiatives to support improvements in performance.

3. LINKS TO CORPORATE PLAN, SUSTAINABLE COMMUNITY STRATEGY AND LOCAL AREA AGREEMENT

This report contains information extracted from the regular Local Area Agreement reporting pack which is presented to the Greater Peterborough Partnership Executive.

4. BACKGROUND

Peterborough's Local Area Agreement contains four priorities: Creating Strong and Supportive Communities; Creating the UK's Environment Capital; Creating Opportunities, Tackling Inequalities; Substantial and Truly Sustainable Growth. Each of these priorities has four specific outcomes, beneath which sit a diverse range of actions and interventions to deliver lasting positive change for Peterborough.

This report focuses on performance in the Strong and Supportive Communities priority, which is measured via four specific outcomes: Making Peterborough Safer; Building Community Cohesion; Empowering Local Communities; Building Pride in Peterborough.

A Red/Amber/Green flagging system is used to indicate overall performance against each of the outcomes described above – red indicates that the outcome is seriously behind target, amber indicates that the outcome is experiencing difficulties, and green indicates that the outcome is on target or has achieved its objectives.

5. KEY ISSUES

Overall the Strong and Supportive Communities priority is reported as amber for this period. Serious acquisitive crime continues to be an issue although initiatives such as Operation Alert are starting to have a positive impact. The new Neighbourhood Councils, coupled with the supporting Neighbourhood Management model, will help enhance performance in the Empowering Local Communities outcome. Performance in the Cohesion outcome remains strong and focussed, whilst risks are identified in the Pride in Peterborough outcome.

6. IMPLICATIONS

Failure to achieve positive outcomes in the Local Area Agreement may lead to disempowered communities, higher dissatisfaction levels, and unsustainable crime and community tension issues. The Local Area Agreement enables a partnership-wide approach to tackle some of our most significant priorities leading to truly creative ways of working to benefit our citizens.

7. CONSULTATION

The Local Area Agreement Reporting Pack is discussed widely amongst Greater Peterborough Partnership members.

8. EXPECTED OUTCOMES

The key outcome following presentation of this report is that the Committee will have a clearer understanding of the structure of Local Area Agreement reporting, will feel better equipped to scrutinise and challenge performance, and will be able to offer new solutions to help improve performance wherever necessary.

9. NEXT STEPS

Any comments and ideas will be forwarded to the relevant Outcome Lead Officer for action. Further performance reports will be presented to the Committee on a regular basis.

10. BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985

Local Area Agreement 2008-11.

11. APPENDICES

Appendix 1: Extract from the Local Area Agreement Reporting Pack June 2009.

Appendix 1

Extract from the GPP/ LAA Reporting Pack

June 2009

FINAL

Priority Comments

Creating Strong & Supportive Communities (SSC)		
Paul Phillipson	*June 2009*	
Strong focus, through Safer Peterborough Partnership, on the burglary issues which are currently causing great concern. The partnership initiative 'Operation Alert' is making an impact but more work is required. Good news on assault with injury crime rate which is now back on track. Community cohesion work is progressing well with additional funding (50k), received only this week, to work on prevention of violent extremism. A number of areas of our cohesion work are seen as innovative and a full CAA team are currently viewing our work. Overall status should be amber as continued cross partnership support is required to tackle to serious acquisitive crime issues.		

Creating Strong & Supportive Communities (SSC)				
Paul Phillipson				
Apr	May	Jun		Prediction
			Making Peterborough Safer (SSC01)	To reach Green Dec 2010
			Building Community Cohesion (SSC02)	Month to reach Green?
			Empowering Local Communities (SSC03)	To reach Green Mar 2010
			Building Pride in Peterborough (SSC04)	Month to reach Green?

Outcome Comments

Making Peterborough Safer (SSC01)		
Steve Welby	*June 2009*	

Serious acquisitive crime continues to the main area of concern – particularly dwelling burglary.
Performance continues to improve (with vehicle crime now on target) and if the current rate of Serious Acquisitive Crime were repeated every month we would be on target by December 2010.
A number of activities are underway to address dwelling burglary:
1 Operation Alert – 'putting the burglars back in the spotlight' concentrating on 60 individuals
2 Peterborough has been selected to be part of the Home Office's Vigilance Programme which will see directed support into Peterborough to address the issues that are pertinent to us. This bid is currently being prepared and will then be discussed in detail with the Home Office to ensure that the support provided is appropriate to our needs. At present, it is thought that this will focus upon a pilot for Integrated Offender Management and research around some of the key issues for the city.

Arson continues to be an issue and the Fire Service have, this month, increased resources by moving the county wide Arson Task Force (2 officers) to Peterborough to focus here. This team is working closely with the SPP team to consider new ways of impacting upon arson.

Building Community Cohesion (SSC02)		
Jawaid Khan	*June 2009*	

Overall, cohesion which is measured through NI 1 and NI 13 remain amber with continued positive development over the past quarter. These developments include successful bidding for resources (£354k to Peterborough City Council for 2009-2010) under the Migrant Impact Fund. In addition, Cambridgeshire Constabulary and other partner organisation (PARCA) have been awarded £144K and £41K for the same period respectively. This additional fund is aimed to provide support for services strained by the impact of the migration and includes provision of additional teachers, housing support officer, Police community support officers and English language training as well as other projects. Work to measure effectiveness of project deliveries is being established.

Preventing Violent Extremism (NI 35) has gone green in the last quarter as the second round of self-evaluation in terms of engagement with community and key partners to enhance resilience in the community against violent extremism has indicated that level 2.5 (out of scale of 5) has been achieved. Overall, the national average achieved is 1.8. Our target for the March, 2010 is 3.

Overall, good progress has been made over the past months and the outlook for the future is optimistic. Peterborough local authority PVE action plan has been chosen by Home Office as one of the few selected local authority best practice action plan.

Economic downturn and joblessness especially among young people during summer holidays remain to be main area of risk to cohesion in Peterborough. Children and Young People Services have been approached to strengthen provisions for summer holiday. Partner organisations have also been alerted of the concern at the last Cohesion Board meeting on 13 July 2009.

Cohesion Board Fund has been approved by the Cohesion Board to provide funding support to the Third Sector and community groups working to bring different communities together in harmony. Action is in progress to table the subject at the Children Trust Partnership and seek what additional assistance could other partners offer to help.

Empowering Local Communities (SSC03)		
Adrian Chapman	*June 2009*	

- A significant step forward has been achieved with the creation of new Neighbourhood Councils which are designed to devolve decision making to local level and to create an environment where citizens are empowered to help themselves. The first Councils will meet in September, and this development is closely linked to the emergence of neighbourhood management.
- The Improvement and Development Agency conducted a peer review of our empowerment work during the month, and are keen to continue to work with us as we strengthen our empowerment focus over coming months.
- We now need to focus on developing the data observatory so that we have robust evidence base against which planning and decisions can be made. This is linked to the awarding of a new out-sourced ICT contract within the Council in late summer.

Building Pride in Peterborough (SSC04)		
Kevin Tighe	*June 2009*	

- The overall status is Amber. It is unlikely that the targets set for Pride in Peterborough will be fully met this year.
- The delivery of a success series of festivals, the achievement of a Green Flag for the City's crematorium and the redevelopment of Jack Hunt Swimming Pool.
- That the momentum of the programme will drop of.
- To explore how to better support the achievement of this indicators key performance measures through the GPP
- Staff resource.

STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE	Agenda Item No. 7
10 SEPTEMBER 2009	Public Report

Report of the Head of Culture

Report Author – Kevin Tighe, Head of Culture
Contact Details - (01733) 863784

CULTURE AND LEISURE TRUST

1. PURPOSE

1.1 To provide an update to Members on the preliminary work undertaken to prepare for the creation of a Culture and Leisure Trust.

2. RECOMMENDATION

2.1 That the Committee scrutinise work undertaken to-date to establish a Culture and Leisure Trust.

2.2 That the Committee will explore and comment on the range of services to be included within the trust.

2.3 That the Committee submit to Cabinet any recommendations arising from this scrutiny.

3. LINKS TO CORPORATE PLAN, SUSTAINABLE COMMUNITY STRATEGY AND LOCAL AREA AGREEMENT

3.1 This work underpins the Council's Cultural Strategy, which supports the Council's Sustainable Community Strategy and the Local Area Agreement outcome Pride in Peterborough.

4. BACKGROUND

4.1 This paper updates information provided to Members of the Community Development Scrutiny Panel on the 11th of February 2009.

4.2 The Council's draft Medium Term Financial plan (agreed by Full Council on 25 February 2009) sets out proposals and financial implications for the transfer of cultural services to a non-profit distributing organisation (a trust).

4.3 The range of services to be included in a culture and leisure trust will be determined by Cabinet at its meeting on the 12th October 2009. Currently within the scope of the final financial and legal due diligence work are the following service areas: Arts Services; Bereavement Services; Museum Services; Library Services and Sports Services. The delivery of major events, while not outside of this work is also being looked at and will be explored through a separate paper at a future date.

5. KEY ISSUES

The purposes behind setting up a culture and leisure trust are set out below.

5.1 **Delivery of Improved Services (performance)**

There is evidence to suggest that trusts improve Comprehensive Performance Assessments scores for Councils through the achievement of social targets. The improvement in these scores

is a strong argument for the success of trusts. The Audit Commission in its report 'Public Sport and Recreation Services' notes that trusts are performing at the same level as local authority in-house teams; but at a significant reduced cost. The same report notes the worst performing authorities are those which have adopted the 'mixed economy model' with both in-house and private sector management; Peterborough City Council currently has this approach. The broad message is that it is possible that if Peterborough City Council were to move away from its current model, participation rates could improve and costs reduce.

5.2 **Improved Management**

As with all management options there are advantages and disadvantages in delivering services through trust status. Advantages include:

- Speed of decision-making free from local government bureaucracy means the facilities and services can be operated with greater financial and management autonomy, enabling them to respond to market changes and remain competitive;
- There is an opportunity to harness public and private expertise on the board of the trust. Whilst democratic control of the activity through the local authority may be lost, community involvement in strategic decision-making can be a significant advantage;
- A more focused and commercial management team.

5.3 The disadvantages linked to strategic management of trusts are:

- Loss of integration with other Council services and the local authority can become 'divorced' from the leisure/culture service;
- The Council will have less direct control than at present; charitable trusts must be independent and the trustees must be able to act at their discretion;
- If, as is usual, the trust is set up as a charity, then it can only act within its objectives which cannot be altered without the Charity Commission's consent;
- The administration of the charity in itself may prove burdensome; bearing in mind the obligations imposed by legislation such as the 1985 Act and the 1993 Act.

5.4 **Improved Financial Performance**

There is an undisputed fiscal advantage presented by trusts. Most trusts seek charitable status and charities are entitled to mandatory rate relief of 80% from national non-domestic rates (NNDR) and can apply for discretionary relief for the remaining 20%. Trusts operating sports facilities are exempt from VAT on entrance fees for sporting activities and there are a number of 'VAT breaks' for voluntary bodies generally. Members have already explored the annual financial savings that would be generated if all the current cultural services were delivered by a trust on a like for like basis- this has been calculated at around £230,000, further updated financial analysis will be presented to Members through a paper to Cabinet on the 12th October 2009.

5.5 In addition transferring services into a trust would improve the Council's Partial Exemption position with regard to VAT (the Council is able to recover input tax on exempt supplies so long as the tax on such supplies is within 5% of its total input tax). The Council is currently running at between 3.5% to 4%. Breaching the Partial Exemption limit would cost the Authority around £1 million and so moving services into a trust would help reduce the likelihood of such a cost being incurred.

5.6 **Progress To-date**

In order to prepare for the formation of a culture and leisure trust a number of ' task and finish' officer working groups have been set up, there purpose, membership and a brief update on their work is set out in table 1.

Table 1

Title	Lead Officer	Purpose	Update
Project Management	Kevin Tighe	To guide the overall project from concept to completion.	A project plan has been produced and is being implemented as set out below.
Legal and Trust Formation	Claire Boyd	To draw up all of the legal paperwork associated with the formation of a trust and to manage the process of creating the Trust Board. In addition to manage the production of leases to allow the trust to occupy the building from which services will be provided.	Early work has been undertaken to confirm the suitability of a trust model for delivering the cultural services.
Communication and Information Technology	Caroline Parsons	To communicate the key milestones in the formation of a trust to all stakeholders and to produce solutions for the IT needs of the trust.	A draft communication action plan has been drawn up to ensure all key stakeholders are informed and updated on the process of creating a trust. A draft mechanism by which the trust could buy in the services of the Councils IT support has also been produced.
Finance	Steve Ward	To finalise work on determining the financial implications of forming a trust and to draw up the financial elements of the trusts business plan.	An analysis has underway on the cost of the current service, including central support costs. A further review of the VAT and National Non-Domestic Rate implications of forming a trust has also been undertaken.
Human Resources	Mike Kealey	To manage the HR implications emerging from the formation of a culture and leisure trust.	Eight meetings have been held with staff to explain the implications of forming a trust. The formation of a trust has been explored with the Trade Unions. Early work has been undertaken to explore the implications of moving to a trust on pensions and the provision of HR services.
Asset	Andrew Edwards	To enable buildings and major items of equipment to be transferred to the trust.	Two interrelated pieces of work are being undertaken. Firstly a series of surveys are being produced so as to document the condition of the fabric of the buildings that will be transferred to the management of the trust. Secondly a 'bible' of maintenance requirements for each building and major item of equipment is being

Title	Lead Officer	Purpose	Update
			drawn up. The Regional Pool will be the first building surveyed in this way – it will act as a pilot for all other buildings.

6. IMPLICATIONS

6.1 The immediate legal, ICT and financial implications arising from this work have already been identified and is being met from within existing workloads. In addition the Council's Business Transformation team have identified funding to support the work which is seen as an invest to save proposal. The establishment of a trust will have significant implications on all support functions within the Council; these are currently being calculated and will be included within the financial information provided to Members through a paper to Cabinet on the 12th of October 2009.

The Head of Culture estimates that the one off cost of setting up a cultural services trust will be up to £200,000 but that annual year-on-year savings in excess of this will be achieved for the lifetime of the trust.

7 CONSULTATION

7.1 This paper builds on the formal consultation already undertaken through presentations to Members of the Community Development Scrutiny Panel on the principles of the establishment of a trust.

8 EXPECTED OUTCOMES

8.1 That the Committee will explore and comment on the proposals within this paper in particular the range of services to be included within the trust.

9 NEXT STEPS

9.1 A paper will be presented to Cabinet finalising proposals to establish a trust and noting which elements of the Council's cultural services should be delivered through this mechanism. The views of the Strong and Supportive Communities Scrutiny Committee will be included within this report.

10 BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985

i) 2006 Audit Commission report entitled "Public Sport and Recreation Services"
ii) Lawrence Graham LLP report entitled "Culture in Trust"
iii) 2005 Best Value Review of Culture and Recreation Services

11. APPENDICES

None

STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE	Agenda Item No. 8
10 SEPTEMBER 2009	Public Report

Report of the Community Safety & Substance Misuse Manager

Report Author – Karen Kibblewhite
Contact Details – 01733 864122

DOMESTIC ABUSE AND SEXUAL VIOLENCE

1. PURPOSE

This report is to advise the Committee of work undertaken by the Partnership in response to both domestic abuse and sexual violence.

2. RECOMMENDATIONS

The Committee are asked to consider current arrangements for addressing these areas of business, and to comment on areas where improvement or alternative approaches may prove more effective.

3. LINKS TO CORPORATE PLAN, SUSTAINABLE COMMUNITY STRATEGY AND LOCAL AREA AGREEMENT

The Sustainable Community Strategy and the Local Area Agreement aim to deliver a bigger and better Peterborough, through improving the quality of life for all. Domestic abuse impacts on the safety of our communities, and therefore by addressing it we contribute directly to the outcome of 'Making Peterborough Safer'.

National indicator 32: Repeat incidents of domestic violence, is a performance target within the Local Area Agreement.

4. BACKGROUND

4.1 Safer Peterborough Partnership Plan

The Safer Peterborough Partnership is required to produce a Partnership Plan which sets out the priorities for the partnership. The strategic priorities within this plan are:

- Serious Acquisitive Crime
- Anti Social Behaviour including arson
- Violent crime including hate crime and alcohol related crime
- Domestic abuse
- Sexual violence
- Road safety

Each of the partnership priorities has a theme lead who is responsible who works along side a Task and Finish Group to draw up an action plan and ensure that activity moves forward in line with milestones set within the plan.

The performance of the Task and Finish Group is robustly monitored and challenged through both the Performance Challenge Meeting and the Delivery Board which are chaired by Adrian

Chapman, Head of Neighbourhoods and report to the Safer Peterborough Partnership Board which is chaired by Chris Strickland, Deputy Chief Fire Officer, Cambs Fire and Rescue Service.

5 DOMESTIC ABUSE

5.1 Definition

Domestic Abuse is defined as physical, psychological, emotional, sexual and financial abuse that takes place within an intimate or family-type relationship and forms a pattern of coercive and controlling behaviour. Any person can experience domestic abuse regardless of race, ethnic or religious group, class, sexuality, disability or lifestyle.

5.2 Analysis of the problem

Domestic abuse is a widespread and damaging crime, which affects, on average, one in four women and one in six men in their lifetime. It is also the violent crime least likely to be reported to the police, as illustrated by the following points:

According to British Crime Survey (BCS) 2005/06:

- Domestic abuse accounts for approximately 15% of violent crime nationally, accounting for 31% of all abuse against women
- On average, two women are killed a week as a result of domestic abuse
- One incident of domestic abuse is reported to the police every minute

The hidden nature of domestic abuse:

- Only a fifth of those who reported domestic abuse to the British Crime Survey told the police
- Whilst it is the most common form of abuse against women, it still remains under reported
- Approximately 90% of domestic abuse is perpetrated by men against women
- 1 in 4 women and 1 in 6 men are physically assaulted by their partner or ex-partner at sometime in their lives
- The priority given to family honour by many survivors stop them from publicly exposing the abuse and exploitation they are suffering
- Where there are children in the relationship 75-90% are in the same or next room at the time the abuse takes place
- Domestic abuse often starts or intensifies during pregnancy
- A woman will be assaulted an average of 35 times before reporting it to the police
- On average, women contact up to 10 different agencies before obtaining the help they need
- Domestic abuse takes as big a toll on the global economy as cancer, heart disease or AIDS
- Abuse against women causes more deaths and disability among women aged 15 - 44 than cancer, malaria, traffic accidents or war

Domestic abuse covers offences ranging from common assault to rape and murder as well as on–going emotional, financial and psychological abuse, all of which have a massive impact on victims, their children and the wider community.

5.3 Victim and offender profiles

- Most victims of domestic abuse in Peterborough are female and are generally between the ages of 20-23. Children have been involved as victims of domestic related crime in approximately 5% of cases; however they are more likely to be present as witnesses, which may have significant psychological or emotional consequences.
- White British victims feature in 75% of cases which is in line with the number of White British offenders. White Other victims fall into the second highest category appearing as victims in 9% of cases, British Asian or Asian victims represent 8% of total cases.
- Repeat victims (victim in the last 12 months) appear in around 51% of cases according to analysis of the Domestic Abuse Referral Forms.

- The most serious cases are heard by the MARAC. Between April and September 2007, 84 different cases were heard by the MARAC: 31 of these victims suffered from a repeat incident within the following six months.
- The majority of the perpetrators of domestic abuse over the analysis period were men; 84% of offenders were recorded as male, with an average age of 34. Less than 5% of offenders were under the age of 18.
- White British offenders continue to be the most likely to commit domestic abuse, accounting for 75% of total offenders. White Other offenders also feature highly and this number has increased over the last year; this category covers a range of nationalities however from analysis of the nominals' birth place it would appear that Eastern European offenders are the main perpetrators, particularly those from Poland, the Czech Republic and Lithuania.

6 SEXUAL VIOLENCE

6.1 Definition

Sexual violence and childhood sexual abuse have a devastating effect on the lives of victims and their families and inspire fear in local communities. These crimes violate the basic right of women, men and children to be treated with dignity and respect, to have control over their own bodies and to live without fear of sexual violence and abuse.

Under the previous law as set out in the Sexual Offences Act 1956, the statutory definition of rape is any act of non-consensual intercourse by a man with a person; the victim can be either male or female. IConsent is given its ordinary meaning, and lack of consent can be inferred from the surrounding circumstances, such as submission through fear. It is a defence if the defendant believed that the victim was consenting, even if this belief was unreasonable, and this is a matter of fact for the jury. Offences committed before 1 May 2004 will be prosecuted under the 1956 Act.

The word "consent" in the context of the offence of rape is now defined in the Sexual Offences Act 2003. A person consents if he or she agrees by choice, and has the freedom and capacity to make that choice. The essence of this definition is the agreement by choice. The law does not require the victim to have resisted physically. The question of whether the victim consented is a matter for the jury to decide, although we consider this issue very carefully when first reviewing the file. The prosecutor will take into account evidence of all the circumstances surrounding the offence.

We are aware that the meaning of consent can be of particular relevance in rapes where there has been, or is, a pre-existing relationship between the defendant and the victim, or where domestic violence has existed prior to the rape. As the 2003 Act makes it clearer what is meant by the term "consent", it will help juries in deciding whether the victim was able to, and did in fact, give his or her consent at the time.

The defendant must now show that his belief in consent was reasonable. In deciding whether the belief of the defendant was reasonable, a jury must have regard to all the circumstances, including any steps he has taken to ascertain whether the victim consented. In certain circumstances, it is presumed that the victim did not consent to sexual activity and the defendant did not reasonably believe that the victim consented, unless he can show otherwise. Examples of circumstances where the presumption applies are where the victim was unconscious, drugged, abducted or subject to threats or fear of serious harm.

Definition on Sexual Assault
A person (a) commits an offence if he; intentionally touches another person (b); the touching is sexual; the other (b) does not consent to the touching and (a) does not reasonably believe that (b) consents.

6.2 Why is tackling sexual violence important?

The Home Office, in setting out the case for the development of Sexual Assault Referral Clinics (SARC's) in National Service Guidelines (2005) for developing SARC's, reports that sexual violence is much more common than people think

- 21% of girls and 11% of boys experience childhood sexual abuse
- 23% of women and 3% of men experience sexual assault as an adult. 5% of women and 0.4% of men experience rape.

It represents a form of gender inequality

- Most perpetrators are male and most victims are female. It is both a consequence of and a cause of gender inequality.

It causes fear in communities

- Women are more worried about rape than any other crime.

It can cause severe and long lasting harm to victims

- Direct physical health consequences of sexual violence and unwanted childhood sexual abuse include physical injury, sexually transmitted infections and unwanted pregnancy.
- Long term consequences of sexual violence and childhood sexual abuse include: post traumatic stress disorder; anxiety and panic attacks; depression; social phobia; substance abuse; obesity; eating disorders; self harm and suicide; domestic violence and in some cases offending behaviour. Childhood sexual abuse can also impact on educational attainment and school attendance.

Victims don't always get the support they need

- 40% of adults who are raped tell no one about it. 31% of children who are sexually abused reach adulthood without having disclosed their childhood sexual abuse. This means that the victims don't get the support they need to deal with the abuse or violence they have experienced.
- Where victims do try and access support, it hasn't always been available. We need to increase capacity in support services to deliver services for those who need them.

7 Partnership Response

Each of these areas has a task and finish action plan which has a number of priority areas for activity.

7.1 Domestic abuse

- Improved pathways for all to access domestic abuse support
- Domestic abuse prevention through a perpetrator focused approach
- Proactively intervening to protect victims from further offending
- Tackling honour based violence in communities

7.2 Sexual violence

- Improved pathways for all to access sexual violence support
- Prevent and reduce the risk of offending/reoffending through interventions targeted at potential perpetrators
- Prevention of sexual violence through programmes targeted at those groups identified as at highest risk. These groups are: existing victims of sexual violence, sex workers; victims of domestic violence; young women at risk from binge drinking; women at risk for honour based violence and force marriage
- Communication, marketing and publicity

8 PERFORMANCE MEASURES

The Partnership Plan has a number of targets against which performance is measured – some are in the Local Area Agreement and some are only in the Partnership Plan

8.1 Domestic Violence

NI32 – Repeat instances of DV cases reviewed by MARAC

The National Indicator measures the number of victims who suffer a repeat incident in the twelve months following their case being heard at MARAC for the first time. MARAC is a Multi Agency Risk Assessment Conference that considers and case manages all of those cases that are of the highest risk in the city ensuring that all resources from the different agencies are used to address the issues. *This national indicator is also included in the local area agreement.*

The target for to be achieved by March 2011 is 28%. On a month by month basis this means that in order to achieve this target by March 2010 the repeat level should be (in July 2009) 39.7%. Performance is currently at 33.1% which means we are performing better than the target.

Number of MARAC cases heard

The target is to hear 180 MARAC cases between April 2009-March 2010. At the end of July we had achieved 236 cases which is well above target.

8.2 Sexual Violence

At present, due to the developments of this service, performance measures are still being agreed within the partnership. However, there is a National indicator related to the support provided through a sexual assault referral centre (NI 26) and once the centre is open this measure will be used to measure performance.

We are also seeking to measure performance of the service that provides outreach to sex workers with a view to supporting them into drug treatment where necessary and address issues that impact upon their lifestyle. Once a review of this service is complete, this will also be used as a measure of success of our response.

5. IMPLICATIONS

The implications of domestic abuse and sexual violence are city-wide.

6. CONSULTATION

Extensive consultation took place to develop and agree the Community Safety Plan for 2009/10, in which domestic abuse is identified as a priority for Peterborough.

7. EXPECTED OUTCOMES

It is anticipated that Members will become more familiar with the issues regarding domestic abuse and the role of the MARAC in addressing repeat incidents. It is also anticipated that Members will provide challenge to the interventions developed, and offer suggestions for alternative measures.

8. NEXT STEPS

Following discussions at the Scrutiny Committee, any comments and recommendations will be taken to the Safer Peterborough Partnership Delivery Board for further discussion.

9. BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985

Community Safety Plan 2009/10

11. APPENDICES

None

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SaferPeterborough

Domestic Abuse

&

Sexual Violence

Karen Kibblewhite

Community Safety & Substance Misuse Manager

1

What is it?

SaferPeterborough

"I would be sitting on the sofa and for no reason be smashed across the face, no reason, no answers, just left to deal with my tears."

Domestic Abuse

physical, psychological, emotional, sexual and financial abuse that takes place within an intimate or family-type relationship and forms a pattern of coercive and controlling behaviour.

"I thought that because he never actually hit me, that it wasn't abuse. I've always been afraid of him, so I've worked myself and our children around pleasing him."

2

What is it?

"At first I couldn't believe I'd been raped. I tried to put it to the back of my mind. If I didn't think about it, it couldn't have happened."

Rape

Any act of non-consensual intercourse by a man with a person; the victim can be either male or female. Consent is given its ordinary meaning, and lack of consent can be inferred from the surrounding circumstances, such as submission through fear.

Sexual Assault

A person (a) commits an offence if they; intentionally touches another person (b); the touching is sexual; the other (b) does not consent to the touching and (a) does not reasonably believe that (b) consents.

"The worst part of all this is he got me to trust him, then turned my trust into fear"

3

Scale of the Challenge

1 in 4 women are physically assaulted by their partner or ex-partner at some time in their lives – *Council of Europe, 2002*

Approximately 90% of domestic abuse is perpetrated by men against women – *British Crime Survey, 1996*

A woman will be assaulted an average of 35 times before reporting it to the Police – *Royal College of Obstetricians and Gynaecologists, 1997*

On average, women contact up to 10 different agencies before obtaining the help they need – *Leeds Metropolitan University, 1994*

23% of women and 3% of men experience sexual assault as an adult - Cross Government Action Plan on Sexual Violence and Abuse, 2007

Only 15% of serious sexual offences against people 16 and over are reported to the police; and of the rape offences that are reported, fewer than 6% result in an offender being convicted of this offence - Rape Crisis, 2009

51% of serious sexual assaults were committed by current or former partners of the victim; Only 11% were committed by strangers – British Crime Survey, 2005/06

4

Scale of the Challenge – Domestic Abuse

SaferPeterborough

"The main effect of the violence was that I started to change - I stopped being myself. I would avoid any conversation that had anything to do with my life before him."

Peterborough:

906 incidents reported to the police (2008-2009)

109 cases engaged with IDVAs (Q4 2008-2009)

208 cases heard at MARAC (2008-2009)

"I was living each day in a blur, nothing felt real. I was coping with everyday things but only doing as much as I needed to to get through"

5

Scale of the Challenge – Sexual Violence

SaferPeterborough

"I couldn't believe the lies and deceit he got away with. Everything had been twisted and manipulated into a version of events that bore no resemblance to what I had experienced."

Peterborough:

217 incidents reported to the police (2008-2009)

27.56% of those offences brought to justice (2008-2009)

"You'd never pick him out as capable of that, he was small built and never got into fights and everyone who met him thought he was a sweet guy..."

6

What are we doing?

SaferPeterborough

SERVICES & INTERVENTIONS

- Victim Support
- Women's Aid
- Independent Domestic Violence Advocates (IDVA)
- Specialist Domestic Violence Court
- Multi-Agency Risk Assessment Conference (MARAC)

- Independent Sexual Violence Advocates (ISVA)
- Sexual Assault Referral Centre (SARC)

Risk Assessment to determine what support and interventions are needed

7

What are we doing?

SaferPeterborough

ACTION PLANS

Domestic abuse

- Improved pathways for all to access domestic abuse support
- Domestic abuse prevention through a perpetrator focused approach
- Proactively intervening to protect victims from further offending
- Tackling honour based violence in communities

Sexual violence

- Improved pathways for all to access sexual violence support services
- Prevent and reduce the risk of offending/re-offending through interventions targeted at potential perpetrators
- Prevention of sexual violence through programmes targeted at those groups identified at highest risk
- Development of coordinated communication, social marketing and publicity campaigns

8

SaferPeterborough

"I was in an abusive relationship that lasted for 21 years. By the time I left I was barely functioning. Now, six long, hard years later not only have I managed to survive, but I have also found contentment... There IS life after abuse."

"I wouldn't say I've recovered, I'm not sure that you can ever recover from rape. I think you learn to accept that it happened and that it wasn't your fault. You can't go back to the person you were before it happened. However you can learn to cope with it and move on with your life."

9

STRONG & SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE	Agenda Item No. 9
10 SEPTEMBER 2009	Public Report

Report of the Executive Director of Children's Services

Report Author – Bob Footer, Head of Youth Offending Service
Contact Details - 864239

YOUTH CRIME PREVENTION IN PETERBOROUGH

1. PURPOSE

To inform members on the initiatives being taken to tackle youth crime prevention in the city.

2. RECOMMENDATIONS

The Committee are asked to consider the approaches being taken to prevent youth crime in the city and to make recommendations on areas where improvement or alternative approaches may prove more impactful. The Committee are also asked to endorse the Restorative Justice approach to tackling the prevention of youth crime.

3. LINKS TO THE SUSTAINABLE COMMUNITY STRATEGY AND LOCAL AREA AGREEMENT

Working towards reducing crime amongst young people goes to the heart of the Sustainable Community Strategy of creating strong and supportive communities and reducing the fear of crime amongst the city's population. A young person diverted from crime today becomes tomorrow's law abiding responsible adult who is likely to bring up their family well and contribute to a safe and prosperous city. The strategy also aims to improve the inclusion of young people, particularly those who are disadvantaged and ensure that this is not allowed to impair young peoples life chances which may contribute to a drift into crime.

Crime prevention is mainly measured by the national indicator NI 111 First Time Entrants to the Youth Justice System aged 10 – 17. This looks at the numbers of young people who are new entrants to the youth justice system, the target is to reduce this number year on year. This target has been adopted in the Peterborough local area agreement as one of the10 top priority targets for children.

4. BACKGROUND

4.1 Whilst this target is reported by the Youth Offending Service, preventing young people committing crime in the first place, is all partners' business, it is about providing the moral and supportive environment for young people to grow up and become law abiding and productive citizens.

There is a growing body of evidence on what the main risk factors for youth crime are and the keys ones are included at **Appendix 1**. It is very important to appreciate that these risk factors do not necessarily mean crime is inevitable, just more probable, and that many young people subject to a range of these risk factors do resist crime and grow up to be good citizens.

We do know, however, those populations of known offenders will have a higher incidence of these risk factors than the non offender population. Research has shown that preventative crime measures which

operate towards a younger age, and closer to their family, are more effective. Too often, young people become at risk of offending because they fail to access mainstream services that meet their particular needs. For example, a young person with acute learning difficulties, that does not access specialist help may become shy and isolated as they struggle to cope, becoming easy influenced by a delinquent, brighter peer who manipulates them to commit crime for the bright child's advantage, may be one of many potential scenarios:

Being excluded from school increases the chance of offending by 2 ½ times Having a father with a criminal record gives the son a 63% chance of following suite

4.2 **Funding**

Several years ago the Youth Justice Board allocated funding out to all Youth Offending Services dedicated to preventing youth offending. This is currently £133k p.a. and is used to support the youth inclusion programming in Gladstone. This is also match funded by the Police, Schools and the City Council. It is also used to support part of the Prevention Manager salary and a prevention worker, However, when the 'Delivering through Localities' project goes live in 2010, the Central Prevention Manager role will go (saving money) with staff in each locality picking up prevention responsibilities.

5. KEY ISSUES

Clearly any service that is provided to young people has a preventative element in it and ensuring that all young people are able to access all the right services, at the right time, to enable them to grow up and mature into law abiding, responsible citizens, is the main plank of our crime prevention strategy.

The following is a list of services currently provided that aim to prevent crime or intervene early to nip problems in the bud before they can be developed. The young person, who starts missing school at 10, swears in class, can be rude and uncooperative; ***can*** move on to offending at 14. Many teachers assert they have a pretty good idea at age 10/11 of those young students who might be getting into trouble with the law when they get older, and we now use this "assessment" in our transitions programme to direct help and intervention at an earlier age.

Intervention	**Type of intervention**	**Numbers of Young People Engaged**
Safer Schools	Uniformed police officers stationed in seven secondary schools become part of the school community and restore calm authority and sort any problems. As a national initiative, it has been delivered with real success in Peterborough, with teachers, parents and young people reporting satisfaction. There has recently been a detailed review of the safer schools project.	Around 8,000
Restorative Justice	Initially piloted in Jack Hunt school and other schools wanting to develop restorative approaches. Used in several schools and recently training carried out in children's homes with good results.	Up to 2,000
Youth Inclusion Programme	Based on the national model and part funded by Government, this programme targets -16 years at risk of school exclusion and offending. Provided help with school support and positive role models. It is based in the Gaston district and this project has received national acclaim for its success in engaging with young people of Pakistani heritage.	50

Intervention	Type of intervention	Numbers of Young People Engaged
Transitions	Transitions support. A city-wide service provided by the YMCA that provides individual support to young people at critical transitional stages in their life, particularly at the time of moving from primary to secondary school.	200
Youth Crime Action Plan	A Government funded programme over 2008/11 puts a menu of research based projects into operation, fully reported on, in the background information.	Around 2500
Local Integrated processes panel boards	New multi agency panels operating on locality basis who will review work with young people which are not succeeding i.e. a young person who still does not attend school despite the work of the Attendance Officer. Monthly boards for each of the three localities.	Numbers to be established

6. IMPLICATIONS

6.1 **Performance** is measured against NI 111, a local area priority, the DCSF has set a target of reducing the numbers of first time entrants by 2% year on year, currently performance is below this but there is some confidence the new initiatives now coming into play including the mental health and vulnerabilities pilot and police custody triage scheme and the expanded work to support transition across the city for those young people moving from primary to secondary will bring this target back into line by the end of the year

6.2 **Restorative Justice Approach or RJ.** This can best be described as bringing people together to sort out problems in a way which is likely to lead to satisfaction for all parties at the outcome. Government research has already concluded that this approach improves outcomes for victims and a high impact on reoffending. It is an extremely effective way of holding someone to account, allowing everyone involved to have their say and an opportunity to put it right. There is growing appetite within Peterborough to adopt the restorative approach in tacking crimes and resolving conflict between people. The Jack Hunt pilot has successfully introduced Restorative Justice as a whole school approach with much success. Training on Restorative Justice is currently being delivered in children's' homes, plus there have been numerous requests from different schools for training and support to deliver this effective approach. The strategy is to develop restorative approaches widely throughout

6.3 **Value for money** One of the principal aims of developing integrated services for children is to ensure that needs are met early and with light touch rather wait until problems escalate. Crime prevention measures are an effective application of this principle, for example the government have estimated that the following costs are attributed to youth crime.

	No. of offences committed in Peterborough by 10-17 year olds in 2008/09	Average cost per offence (Home Office estimate)	Estimated cost per offence in Peterborough in 2008/09
Theft of vehicle	42	4,700	197,400
Burglary	56	2,300	128,800
Criminal damage	131	500	65,500
Total			**391,700**

7. CONSULTATION

The issues raised in this paper have been discussed and debated at the Youth Offending Partnership Management Board and the Safer Peterborough Partnership Board during 2009.

8. NEXT STEPS

The Youth Crime Prevention Strategy will be implemented as outlined above with particular focus on ensuring that the new 'Delivering through Localities' arrangement focus on early identification of risk factors and appropriate intervention.

This strategy should be reviewed again by the Scrutiny Committee in the autumn of 2010.

9. BACKGROUND DOCUMENTS

Youth Justice Planning Frame Work 2009

(Youth Justice Board) YJB TOWARDS CRIME PREVENTION towards A Youth Crime Prevention Strategy

Youth Crime Action Plan Update

For those Committee members who do not have access to the internet please call Sheila Kelly on 01733 864682 for a copy of this very informative report which is 37 pages long.

10. APPENDICES

Appendix 1 - Risk and Protective Factors around Youth Offending

Appendix 1

Risk and Protective Factors around Youth Offending

Young people from all sections of society can, and do, commit crime. There are no definite predictors, but known offenders will be more closely associated with the risk factors listed below. However, it needs to be understood that many young people with some or all of these risk factors do not commit crime. The role of the Youth Offending Service in preventing and responding to crime is to identify young people at risk of committing crime or re-offending and developing services which divert young people into positive activities.

Risk factors: Primary risk factors include:

- Parenting problems, including supervision and conflict
- Negative peer influences
- School engagement problems, including truancy and exclusion
- Substance misuse
- Criminal family/neighbourhood influences
- Mental health issues

Protective factors include:

- Positive activities during out-of-school time
- Positive adult role models
- Opportunities for positive involvement in the community

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STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE	Agenda Item No. 10
10 SEPTEMBER 2009	Public Report

Report of the Solicitor to the Council

Report Author – Paulina Ford, Performance Scrutiny and Research Officer
Contact Details – 01733 452508 or email paulina.ford@peterborough.gov.uk

FORWARD PLAN – 1 SEPTEMBER TO 31 DECEMBER 2009

1. PURPOSE

1.1 This is a regular report to the Strong and Supportive Communities Scrutiny Committee outlining the content of the Council's Forward Plan.

2. RECOMMENDATIONS

2.1 That the Committee identifies any relevant items for inclusion within their work programme.

3. BACKGROUND

3.1 The latest version of the Forward Plan is attached at Appendix 1. The Plan contains those key decisions, which the Leader of the Council believes that the Cabinet or individual Cabinet Member(s) will be making over the next four months.

3.2 The information in the Forward Plan provides the Committee with the opportunity of considering whether it wishes to seek to influence any of these key decisions, or to request further information.

3.3 If the Committee wished to examine any of the key decisions, consideration would need to be given as to how this could be accommodated within the work programme.

4. CONSULTATION

4.1 Details of any consultation on individual decisions are contained within the Forward Plan.

5. BACKGROUND DOCUMENTS
Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985

None

6. APPENDICES

Appendix 1 – Forward Plan of Executive Decisions

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PETERBOROUGH CITY COUNCIL'S FORWARD PLAN

1 SEPTEMBER 2009 TO 31 DECEMBER 2009

APPENDIX 1

PETERBOROUGH CITY COUNCIL

FORWARD PLAN OF KEY DECISIONS – 1 SEPTEMBER 2009 TO 31 DECEMBER 2009

During the period from 1 September 2009 to 31 December 2009 Peterborough City Council's Executive intends to take 'key decisions' on the issues set out below. Key decisions relate to those executive decisions which are likely to result in the Council spending or saving money in excess of £500,000 and/or have a significant impact on two or more wards in Peterborough.

This Forward Plan should be seen as an outline of the proposed decisions and it will be updated on a monthly basis. The dates detailed within the Plan are subject to change and those items amended or identified for decision more than one month in advance will be carried over to forthcoming plans. Each new plan supersedes the previous plan. Any questions on specific issues included on the Plan should be included on the form which appears at the back of the Plan and submitted to Lindsay Tomlinson, Senior Governance Officer, Chief Executive's Department, Town Hall, Bridge Street, PE1 1HG (fax 01733 452483). Alternatively, you can submit your views via e-mail to lindsay.tomlinson@peterborough.gov.uk or by telephone on 01733 452238.

The Council invites members of the public to attend any of the meetings at which these decisions will be discussed and the papers listed on the Plan can be viewed free of charge although there will be a postage and photocopying charge for any copies made. All decisions will be posted on the Council's website: www.peterborough.gov.uk. If you wish to make comments or representations regarding the 'key decisions' outlined in this Plan, please submit them to the Senior Governance Officer using the form attached. For your information, the contact details for the Council's various service departments are incorporated within this plan.

NEW ITEMS THIS MONTH:

- Section 75 Pooled funding arrangements for substance misuse services.
- Budget 2010/11 and Medium Term Financial Plan to 2012/13
- Council Tax Base
- Partnership Agreement between the City Council and the Primary Care Trust for the Provision of Adult Social Care
- Lot 1 : Energy from Waste Facility, Lot 2: Materials Recycling Facility and Lot 3 Operational Services
- Peterborough City Services

SEPTEMBER – KEY DECISIONS

KEY DECISION REQUIRED	DATE OF DECISION	DECISION MAKER	RELEVANT SCRUTINY COMMITTEE	CONSULTATION	CONTACT DETAILS / REPORT AUTHORS	REPORTS
Section 75 Pooled funding arrangements for substance misuse services. Variation to the existing partnership agreement under the National Health Act 2006 to pool funding from NHS Peterborough and PCC to commission drugs services. The variation takes into account the slight changes to governance and structure of the former Drug and Alcohol Action Team, now part of the Safer Peterborough Partnership, and additional funding made available to NHS Peterborough for integrated drug treatment within HMP Peterborough.	September 2009	**Leader of the Council**	Commission for Health Issues	Internal stakeholders as appropriate	Karen Kibblewhite Community Safety & Substance Misuse Manager, Tel. 01733 864122 karen.kibblewhite@peterborough.gov.uk	Public report will be available from the Governance team one week before the decision is made

Arthur Mellows Village College Gym and Innovation Centre Authority to award the contract for the construction of the gym and innovation centre at AMVC	September 2009	**Leader of the Council, Councillor Cereste**	Creating Opportunities & Tackling Inequalities	Ward councillors and relevant stakeholders	Isabel Clark Planning and Development Manager Tel: 01733 863914 isabel.clark@peterborough.gov.uk	Public report will be available from the Governance team one week before the decision is made
Lot 1 : Energy from Waste Facility, Lot 2: Materials Recycling Facility and Lot 3 Operational Services : To approve the shortlist of bidders in respect of the individual and combined lots to take forward to competitive dialogue; to approve the methodology for further reducing the number of bidders during the competitive dialogue and tender stages, to approve any other matters as these stages develop to ensure smooth running of the procurement process.	September 2009	**Deputy Leader of the Council, Councillor Lee**	Environment Capital	Consultation will take place with relevant stakeholders, internal departments and other Cabinet Members as appropriate	Margaret Welton Principal Lawyer (Special Projects/Waste 2020 Programme), Tel. 01733 452226 margaret welton@peterborough.gov.uk	Public report will be available from the Governance team one week before the decision is made
Joint Service Centre at Hampton To commence the procurement process for a design and build contract for the provision of new leisure and library facilities at Hampton as part of the joint service centre in partnership with NHS Peterborough.	September 2009	**Cabinet Member for Environment Capital and Culture, Councillor Lee**	Strong & Supportive Communities	Consultation will take place with the Cabinet Member for Community Services, ward councillors, affected internal divisions within PCC and potential user groups in Hampton.	Fiona O'Mahony Project Director JSC Hampton Tel: 01733 863856 fiona.o'mahony@peterborough.gov.uk	Public report will be available from the Governance team one week before the decision is made

Peterborough Crematorium – Mercury Abatement – To appoint a contractor for the Works	September 2009	**Cabinet Member for Environment Capital and Culture, Councillor Lee**	Environment Capital	Internal stakeholders as appropriate	Jon Marsden Service Manager (Bereavement & Sports Services) Tel : 01733 863756 Jon.marsden@peterborough.gov.uk	Public report will be available from the Governance team one week before the decision is made
Extension to Woodston Primary School Authority to award the contract for the construction of an extension to Woodston Primary School	September 2009	**Cabinet Member for Education, Skills and University, Councillor Holdich**	Creating Opportunities & Tackling Inequalities	Consultation will take place with relevant stakeholders, internal departments and ward councillors as appropriate	Isabel Clark Planning and Development Manager Tel: 01733 863914 isabel.clark@peterborough.gov.uk	Public report will be available from the Governance team one week before the decision is made
Extension to Hampton Hargate School Authority to award the contract for the construction of an extension to Hampton Hargate Primary School	September 2009	**Cabinet Member for Education, Skills and University, Councillor Holdich**	Creating Opportunities & Tackling Inequalities	Consultation will take place with relevant stakeholders, internal departments and ward councillors as appropriate	Isabel Clark Planning and Development Manager Tel: 01733 863914 isabel.clark@peterborough.gov.uk	Public report will be available from the Governance team one week before the decision is made
Debt Collection To give authority to award the contract for the authority's debt collection	September 2009	**Cabinet Member for Resources, Councillor Seaton**	Environment Capital	Consultation will be undertaken with relevant departments.	Helen Edwards Solicitor to the Council Tel: 01733 452539 helen.edwards@peterborough.gov.uk	Public report will be available from the Governance team one week before the decision is made

Midland Highway Alliance - Junction 8 Roundabout Improvements and Welland Road Traffic Mitigation Projects To appoint a contractor for the works	September 2009	**Cabinet Member for Neighbourhood, Housing and Community Development, Councillor Hiller**	Environment Capital	Internal stakeholders as appropriate	Stuart Mounfield Senior Engineer Tel: 01733 453598 stuart.mounfield@peterborough.gov.uk	Public report will be available from the Governance team one week before the decision is made
Delivering through Localities To give authority to a new children's services departmental structure which will result in city-wide delivery of integrated services within three localities (North West Rural, Central and East and South) by April 2010 and natural alliiances.	September 2009	**Cabinet Member for Children's Services**	Creating Opportunities & Tackling Inequalities	Consultation will be carried out with staff, children, families and young people during July.	Maureen Phillips Assistant Director Family and Communities maureen.phillips@peterborough.gov.uk 01733 863702	Public report will be available from the Governance team one week before the decision is made

OCTOBER – KEY DECISIONS

KEY DECISION REQUIRED	DATE OF DECISION	DECISION MAKER	RELEVANT SCRUTINY COMMITTEE	CONSULTATION	CONTACT DETAILS / REPORT AUTHORS	REPORTS
Older People's Accommodation Strategy To agree the next phase of implementation of the Older People's Accommodation Strategy	October 2009	**Cabinet**	Commission for Health Issues	Consultation will be undertaken with relevant stakeholders as appropriate	Denise Radley Director of Adult Social Services and Performance Tel: 01733 758444 denise.radley@peterborough.gov.uk	Public report will be available from the Governance team one week before the decision is made
Budget and Financial Strategy Consideration of the Council's budget and financial strategy, including provisional cash limits for the forthcoming year and its medium term financial plan.	October 2009	**Cabinet**	Environment Capital	Internal and external stakeholders as appropriate.	Stephen Pilsworth Head of Strategic Finance Tel: 01733 384564	Public Report will be available from the Governance Team one week before the decision is made
Peterborough City Services : To endorse and agree the principles for taking Peterborough City Services forward	October 2009	**Cabinet**	Sustainable Growth	Consultation will be undertaken with relevant stakeholders as appropriate	Ben Ticehurst, Deputy Chief Executive Tel: 01733 452303 Ben.ticehurst@peterborough.gov.uk	Public Report will be available from the Governance Team one week before the decision is made

Integrated Development Programme To set out priorities for infrastructure provision to facilitate growth and regeneration of the city.	October 2009	**Cabinet Member for Strategic Planning, Growth & Human Resources, Councillor Croft**	Sustainable Growth	Relevant stakeholders as appropriate	Shahin Ismail Head of Delivery Tel: 01733 452484 shahin.ismail@peterborough.gov.uk	Public report will be available from the Governance Team one week before the decision is made

Stationery Contract Authorisation to award the contract for stationery to the successful supplier following the procurement exercise	October 2009	**Cabinet Member for Resources, Councillor Seaton**	Sustainable Growth	Consultation will be undertaken with Heads of Service and other users of the contract	Lisa Osborne Category Manager Tel: 01733 452276 lisa.osborne@peterborough.gov.uk	Public report will be available from the Governance team one week before the decision is made
Furniture Contract Authorisation to award the contract for furniture to the successful supplier following the procurement exercise	October 2009	**Cabinet Member for Resources, Councillor Seaton**	Sustainable Growth	Consultation will be undertaken with Heads of Service and other users of the contract	Lisa Osborne Category Manager Tel: 01733 452276 lisa.osborne@peterborough.gov.uk	Public report will be available from the Governance team one week before the decision is made

NOVEMBER - KEY DECISIONS

KEY DECISION REQUIRED	DATE OF DECISION	DECISION MAKER	RELEVANT SCRUTINY COMMITTEE	CONSULTATION	CONTACT DETAILS / REPORT AUTHORS	REPORTS
There are currently no decisions scheduled for November						

DECEMBER – KEY DECISIONS

KEY DECISION REQUIRED	DATE OF DECISION	DECISION MAKER	RELEVANT SCRUTINY COMMITTEE	CONSULTATION	CONTACT DETAILS / REPORT AUTHORS	REPORTS
Budget 2010/11 and Medium Term Financial Plan to 2012/13 Draft budget for 2010/11 and Medium Term Financial Strategy to 2012/13 to be agreed as a basis for consultation. This will include the Council's Capital Strategy, Asset Management Plan and Draft Annual Accountability Agreement between Peterborough City Council and Peterborough Primary Care Trust.	December 2009	**Cabinet**	Environment Capital	Report forms the basis of consultation with stakeholders, prior to further consideration by Cabinet in February 2010 and subsequent endorsement at full Council.	Stephen Pilsworth Head of Strategic Finance Tel: 01733 384564	Public report will be available from the Governance Team one week before the decision is made
Council Tax Base To agree the calculation of the council tax base for 2010/11	December 2009	**Cabinet**	Environment Capital	Internal advice has been received from Finance and Legal Services. No formal consultation will take place regarding proposals	Stephen Pilsworth Head of Strategic Finance Tel: 01733 384564	Public report will be available from the Governance Team one week before the decision is made

Partnership Agreement between the City Council and the Primary Care Trust for the Provision of Adult Social Care To approve the new partnership agreement between the city council and the primary care trust	December 2009	**Cabinet**	Commission for Health Issues	All relevant stakeholders as appropriate	Denise Radley Director of Adult Social Services and Performance Tel: 01733 758444 denise.radley@peterborough.gov.uk	Public report will be available from the Governance Team one week before the decision is made

CHIEF EXECUTIVE'S DEPARTMENT **Town Hall, Bridge Street, Peterborough, PE1 1HG**

Communications
Strategic Growth and Development Services
Legal and Democratic Services
Human Resources
Policy and Research
Performance and Programme Management
Economic and Community Regeneration
Housing Strategy
Drug Intervention Programme and Drug and Alcohol Team

CITY SERVICES DEPARTMENT Nursery Lane, Fengate, Peterborough PE1 5BG

Property Services
Building & Maintenance
Streetscene and Facilities
Finance and Support Services

STRATEGIC RESOURCES DEPARTMENT **Director's Office at Town Hall, Bridge Street, Peterborough, PE1 1HG**

Finance
Internal Audit
Information Communications Technology (ICT)
Business Transformation
Strategic Property
Customer Services

CHILDRENS' SERVICES DEPARTMENT **Bayard Place, Broadway, PE1 1FB**

Family and Communities
Commissioning and Performance
Learning and Skills
Resources

OPERATIONS DEPARTMENT Bridge House, Town Bridge, PE1 1HB

Planning Services
Building Control Services
Environmental and Public Protection
Cultural Services
Transport and Engineering Services
Emergency Planning
Occupational Health
City Centre Services

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STRONG AND SUPPORTIVE COMMUNITIES SCRUTINY COMMITTEE
WORK PROGRAMME 2009/10

Meeting Date	Item	Progress
23 July 2009	**Serious Acquisitive Crime** To consider approaches taken to tackling Serious Acquisitive Crime and comment on areas for improvement or suggest alternative approaches. **Contact Officer: Adrian Chapman**	Recommendations made to Lead Officer. Response received.
10 September 2009 *Draft Report due 25 August* *Final Report due 1 September*	**Progress Report on Local Area Agreement Priority** To consider and comment on the progress being made on the delivery of the LAA priority Creating Strong and Supportive Communities and make any necessary recommendations. **Contact Officer: Paul Phillipson**	
	Cultural and Leisure Trust To consider and make recommendations on the current situation with regard to the setting up of a Cultural and Leisure Trust. **Contact Officer: Kevin Tighe**	
	CRIME AND DISORDER SCRUTINY COMMITTEE	
	Domestic Violence and Sexual Violence To consider the current arrangements for dealing with repeat incidents of domestic violence and sexual violence and comment on areas where improvement or alternative approaches may prove more effective. **Contact Officer: Karen Kibblewhite**	
	Youth Crime in Peterborough To consider and make recommendations on initiatives that are being taken across the Safer Peterborough Partnership to prevent young people who are at risk of becoming young offenders. **Contact Officer: Bob Footer**	

Last updated: 20 August 2009

Meeting Date	Item	Progress
19 November 2009 *Draft Report due 3 November* *Final Report due 10 November*	**A report from the following Cabinet Members on their portfolio's:** ➢ Deputy Leader and Cabinet Member for Environment Capital and Culture ➢ Cabinet Member for Neighbourhoods, Housing and Community Development ➢ Cabinet Member for Regional and Business Engagement	
	LAA Performance Report 2009/10 To consider and comment on the performance report for Quarter 2 and make any necessary recommendation. **Contact Officer: Paul Phillipson**	
	Sustainable Communities Act and Neighbourhood Management To consider and comment on the progress of the Sustainable Communities Act and what the implications of the Act are for Peterborough City Council and the delivery of neighbourhood management. **Contact Officer: Adrian Chapman / Amy Brown**	
	CRIME AND DISORDER SCRUTINY COMMITTEE	
	Road Traffic Safety **Contact Officer: Christine Graham**	
21 January 2010 *Draft Report due 5 January* *Final Report due 12 January*	**The Big Debate – The Effects on Peterborough of the Economic Downturn** Question: How has the economic downturn had an effect on the amount and type of crime in Peterborough.	

Last updated: 20 August 2009

Meeting Date	Item	Progress
18 March 2010 *Draft Report due 2 March* *Final Report due 9 March*	**A report from the following Cabinet Members on their portfolio's:** ➢ Deputy Leader and Cabinet Member for Environment Capital and Culture ➢ Cabinet Member for Neighbourhoods, Housing and Community Development ➢ Cabinet Member for Regional and Business Engagement	
	LAA Performance Report 2009/10 To consider and comment on the performance report for Quarter 4 and make any necessary recommendation. **Contact Officer: Paul Phillipson**	
	Neighbourhood Councils To receive an update on the progress of the newly formed Neighbourhood Councils and make any necessary recommendations. **Contact Officer: Adrian Chapman**	
	Homelessness Prevention and Strategic Housing **Contact Officer: Adrian Chapman**	
	CRIME AND DISORDER SCRUTINY COMMITTEE	
	Safer Peterborough Partnership Plan To consider and comment on the draft Safer Peterborough Partnership Plan prior to its consideration by the Executive. **Contact Officer: Christine Graham**	

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